

## Message Text

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ACTION IGA-02

INFO OCT-01 EA-11 ISO-00 AID-20 OMB-01 FSE-00 FBO-01

TRSE-00 ABF-01 RSC-01 DRC-01 /039 W

----- 123641

R 301505Z DEC 73

FM AMEMBASSY PHNOM PENH

TO SECSTATE WASHDC 4360

UNCLAS SECTION 1 OF 3 PHNOM PENH 14560

FOR STATE/AID

E.O. 11652: N/A

TAGS: EAID CB

SUBJ: IGA INSPECTION - CAMBODIA

REF: (A) IGA MEMORANDUM "MANAGEMENT OF U.S.-OWNED LOCAL CURRENCIES", 26 NOVEMBER 1973; (B) IGA MEMORANDUM "INSPECTION OF KHMER REPUBLIC AID PROGRAM", 27 NOVEMBER 1973

1. REFERENCED MEMORANDA WERE FORWARDED BY THE ACTING INSPECTOR GENERAL TO AID AND EA ON 3 DECEMBER AND 30 NOVEMBER RESPECTIVELY, AND TO THIS P WT ON

5 DECEMBER. FOLLOWING REPRESENTS POST INPUT TO THE RESPONSE, KEYED TO PROBLEM HEADING IN THE MEMORANDA THEMSELVES.

2. ACQUIRING SITES. BUILDINGS AND GROUNDS FOR U.S. USE. AGREE WITH THE INSPECTOR'S RECOMMENDATION THAT THE USG USE SOME OF ITS SURPLUS RIELS TO ACQUIRE PROPERTY IN PHNOM PENH. THE OFFICE OF BUDGET PLANNING AND PRESENTATION (M/FRM/BP). DEPARTMENT OF STATE, RECENTLY ADDRESSED THE QUESTION OF WORLD-WIDE ACQUISITION OF REAL PROPERTIES (FRM/BP MEMORANDUM NO. 76-1, SUBJECT: "PROPOSED ACQUISITION OF RESIDENTIAL PROPERTIES, DATED NOVEMBER 19, 1973).

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FRM/BP HAS, THROUGH EACG REGIONAL BUREAU, APPARENTLY

REQUESTED ALL DIPLOMATIC POSTS TO RECOMMEND RESIDENTIAL AND COMMERCIAL REAL PROPERTIES THAT THE USG SHOULD PURCHASE. IN RESPONSE, AMERICAN EMBASSY PHNOM PENH HAS SURVEYED THE CITY OF PHNOM PENH AND WILL FORWARD ON JANUARY 1, 1974 TO THE BUREAU OF AMERICAN AND PACIFIC AFFAIRS DESCRIPTION OF

PROPERTIES RECOMMENDED FOR PURCHASE.

### 3. DEFICIENCIES IN THE MANAGEMENT OF U.S. -OWNED LOCAL CURRENCIES.

A CURRENT REVIEW OF ACCOMMODATION EXCHANGE RECORDS INDICATE THAT ONE INDIVIDUAL HAS NOT PURCHASED RIELS SINCE ARRIVAL AT POST AND 17 HAVE MADE NO PURCHASES DURING THE LAST THREE MONTHS. THESE INDIVIDUALS ARE BEING INTERVIEWED BY THE ADMINISTRATIVE OFFICER CONCERNING THE MATTER. RECORDS OF ACCOMMODATION EXCHANGE TRANSACTIONS HAVE BEEN MAINTAINED BY THE U.S. DISBURSING OFFICER SINCE SHORTLY AFTER THE POST OPENED IN 1970.

MANY TCN EMPLOYEES RECEIVE A PORTION OF THEIR SALARIES OR A LIVING ALLOWANCE IN LOCAL CURRENCY AND HAVE SUFFICIENT RIELS FOR NECESSARY EXPENSES WITHOUT CASHING ADDITIONAL CHECKS. HOWEVER ACCOMMODATION EXCHANGE CAN BE PERFORMED FOR TCN'S UNDER THE CIRCUMSTANCES OUTLINED IN 4 FAM 362.2(3) AND ALL TCN'S AT THE POST WILL BE SO ADVISED IN WRITING. IN ADDITION TO "AIR AMERICA" BOTH "LAND AND MARINE" AND "KONG YONG ENTREPRIZES" PURCHASE RIELS OFFICIALLY FOR THEIR CONTRACTOR OPERATIONS.

AS SUGGESTED, WE ARE REISSUING OUR MEMORANDUM ON ACCOMMODATION EXCHANGE FOR SIGNATURE BY EACH MEMBER OF THE EMBASSY AND CONTRACTOR STAFF. IN ADDITION, WE ARE PROPOSING TO RENEGOTIATE ALL

MISSION CONTRACTS TO SPECIFY EXCHANGE THROUGH THE USDO.

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### 4. UNECONOMICAL PURCHASE OF LOCAL CURRENCY.

ALTHOUGH THE AVERAGE RATE OF USAGE PRIOR TO CALENDAR YEAR 1973 MAY HAVE BEEN \$100,000 PER MONTH AS INDICATED IN THE REPORT, THE US\$ EQUIVALENT OF RIELS USED DURING THE PERIOD AUGUST 1-NOVEMBER 30, 1973 IS \$1,562.07 OR ALMOST \$400,000 PER MONTH.

AFTER THE \$700,000 DRAWDOWN ON SEPTEMBER 24,  
\$500,000 WAS ORDERED ON NOVEMBER 7 AND AN ADDITIONAL  
SUM OF \$200,000 ON DECEMBER 12. ADDITIONAL FUNDS  
WOULD BE NEEDED EARLY IN JANUARY 1974. THE  
VOLUNTARY AGENCIES ALONE CONVERTED \$331,000 DURING  
OCTOBER AND \$287,000 DURING NOVEMBER.

DUE TO THE CIRCUMSTANCES AT THIS POST AND THE  
POSSIBLE REQUIREMENT FOR A LARGE AMOUNT OF MONEY  
ON VERY SHORT NOTICE IT IS NOT PRACTICAL TO PLAN  
PURCHASES ON A ROUTINE WEEKLY BASIS.

SINCE THE RATE OF EXCHANGE HAS CHANGED ONLY  
FOUR TIMES SINCE FEBRUARY 27, 1973 WHEN IT WAS  
R230.08, (4/19 TO R229.08; 8/27 TO R 249.00; 10/18  
TO R273.90 AND 10/23 TO R300.80) WE DO NOT FEEL  
THAT THE REGULATIONS PERTAINING TO "TRANSACTIONS  
WHEN THE RATE IS FLUCTUATING SUBSTANTIALLY".  
NECESSARILY APPLY AT THIS POST, HOWEVER, SINCE  
THERE IS ALWAYS THE POSSIBILITY OF A CHANGE WE DO  
KEEP THIS IN MIND WHEN MAKING PURCHASES WHICH ARE  
BASED ON ESTIMATED REQUIREMENTS IN AN AMOUNT WHICH  
WILL ENABLE US TO BEST SERVE THE INTERESTS OF ALL  
AGENCIES CONCERNED. ALSO FUNDS ARE TRANSFERRED FROM  
THE FT ACCOUNTS TO THE FSA ACCOUNT AT LEAST TWICE  
A WEEK TO REDUCE THE POSSIBILITY OF A LOSS BY  
EXCHANGE IN THE FSA ACCOUNT.  
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R 301505Z DEC 73

FM AMEMBASSY PHNOM PENH

TO SECSTATE WASHDC 4361

UNCLAS SECTION 2 OF 3 PHNOM PENH 14560

5. UNNECESSARY CONVERSION LOSSES.

DURING THE NEGOTIATION OF THE NEW \$2 MILLION GRANT TO ICRC, THE EMBASSY RECOMMENDED TO WASHINGTON (PHNOM PENH 9002) THAT THE GRANTEE BE REQUIRED TO OBTAIN THE LOCAL CURRENCY IN THE KHMER REPUBLIC BY PURCHASING THROUGH USDO IN PHNOM PENH. SINCE THE GRANT AGREEMENT WAS DRAFTED BY WASHINGTON AGENCIES, WE BELIEVE THAT THE INSPECTOR'S RECOMMENDATIONS SHOULD BE COMMENTED UPON BY THOSE AGENCIES.

FOR THE RECORD, WE CHECKED WITH BOTH LOCAL COMMERCIAL BANKS IN LATE DECEMBER, 1973 AND WE FIND THAT THE ONE PATRONIZED BY ICRC DISCONTINUED CHARGING COMMISSIONS FOR CURRENCY CONVERSIONS MADE FOR INTERNATIONAL HUMANITARIAN ORGANIZATIONS SEVERAL MONTHS AGO. PRIOR TO THAT TIME THE COMMISSION RATE IS REPORTED BY THE BANK TO HAVE BEEN 1/4 OF 1 PERCENT. BASED ON THIS RATE, ICRC WOULD HAVE PAID \$375 COMMISSION ON THE \$150,000 AID GRANT CONVERTED INTO RIELS, RATHER THAN \$3,750 MENTIONED IN THE IGA REPORT. THE OTHER COMMERCIAL BANK CONTINUES TO CHARGE 1/4 OF 1 PERCENT SUCH CURRENCY CONVERSION SERVICES.

6. TITLE I LOCAL CURRENCY (GKR BUDGETING).

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WE AGREE GENERALLY WITH THIS RECOMMENDATION. THE REQUIREMENT, AS WE SEE IT, IS NOT SIMPLE FOR ONE MAN TO REVIEW THE MILITARY BUDGET ALONE BUT TO BE CONCERNED WITH THE ENTIRE GKR BUDGETING AND BUDGET IMPLEMENTATION PROCESSES. WE HAVE OVER THE PAST TWO MONTHS, FOR THE FIRST TIME STARTED THIS PRACTICE AND REVIEWED IN DETAIL THE GKR'S PROPOSED CY 1974 BUDGET, BOTH CIVILIAN AND MILITARY, MAKING MAJOR RECOMMENDATIONS FOR CHANGES. THIS REVIEW WAS PREPARED JOINTLY BY THE OFFICES OF MEDTC AND ECON, THE LATTER ASSISTED BY TDY SERVICES PROVIDED FROM USAID/SAIGON, WITH THE PARTICIPATION OF THE ENTIRE COUNTRY TEAM. WE EXPECT TO PRESENT THE RESULTS TO THE NEW GOVERNMENT IN THE FIRST WEEK OF JANUARY. WE CONCUR IN THE INSPECTOR'S COMMENTS REGARDING THE NEED FOR ADDITIONAL BUDGETARY EXPERTISE ON THE EMBASSY STAFF. ON AN INTERIM BASIS WE WILL DRAW UPON ADDITIONAL TDY SERVICES AS NECESSARY IN THE BUDGETING PROCESS. HOWEVER, WE HAVE UNDER ACTIVE CONSIDERATION THE

ESTABLISHMENT OF ONE POSITION WITHIN THE ECON OFFICE TO CONCENTRATE ON GKR BUDGETING MATTERS. THIS POSITION WOULD BE ASSISTED BY RELDWANT MEDTC AND ECON PERSONNEL.

7. REAM AIRPORT UPGRADING.

WITH REGARD TO THE INSPECTOR'S RECOMMENDATION THAT A REPORTING SYSTEM BE INSTITUTED TO KEEP THE CHARGE AND AID REPRESENTATIVE CURRENT, SINCE THE PRESENT DIRCON'S ARRIVAL IN AUGUST, A MONTHLY REPORT DESCRIBING THE IFOGRESS AND PROBLEMS ON ALL THREE AIRFIELD PROJECTS HAS BEEN SUBMITTED IN ACCORDANCE WITH 1972 MEMORANDUM OF UNDERSTANDING FOR AIRFIELD UPGRADING. THE REPORT IS SENT TO THE KHMER GOVERNMENT COORDINATOR FOR AIRFIELD UPGRADE AT THE MINISTRY OF PUBLIC WORKS AND TO THE ECONOMIC SECTION, U.S. EMBASSY. DIRCON WILL BRIEF THE REPORT TO THE COUNTRY TEAM IN THE FUTURE.

REGARDING DELIVERY DELAYS ON THE REQUIRED EMUIPMENT, THERE HAS BEEN SOME PROGRESS IN THE CONTRACTOR'S UNCLASSIFIED

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EQUIPMENT PROBLEMS. HE HAS DELIVERED AND SET UP AN AID SPONSORED PUBLIC WORKS' ROCK CRUSHER AND SHOULD BEGIN CRUSHER OPERATIONS IN JANUARY. AT DIRCON'S INSISTANCE, HE HAS RENTED EIGHT DUMP TRUCKS WITH A 10 CUBIC METER CAPACITY EACH FROM THE KOMPONG SOM PORT AUTHORITY AND 10 OTHER LOCAL DUMP TRUCKS OF 5 CUBIC METER CPACITY. THIS HAS GREATLY INCREASED HIS HAULING CAPACITY. CONTRACTOR PRESENTLY HAS FIVE ADDITIONAL PIECES OF EQUIPEMNO OSADY TO SEND TO REAM FROM PHNOM PENH WHEN ROUTE 4 OPENS. SINCE THE ONLY ASPHALT BATCH PLANT IN THE KHMER REPUBLIC IS BEING USED ON THE BATTAMBANG AIRFIELD, DIRCON IS ASSISTANCE THE CONTRACTOR TO LOCATE A PLANT IN VIETNAM OR THAILAND. ENDERS

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FM AMEMBASSY PHNOM PENH

TO SECSTATE JCVHDC 4362

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PORTIONS OF THE CONTRACTOR'S NEW BUY OF U,& .  
CONSTRUCTION EQUIPMENT ARE ARRIVING IN KOMPONG SOM.  
TWO NEW CATERPILLAR  
IAD-7 BULLDOZERS ARE ON THE JOB  
PUITE AND TWO ADDITIONAL BULLDOZERS AND TWO FRONT  
END LOADERS AND A MOTOR SCRAPER ARE IN HONG KONG  
WAITING TRANSSHIPMENT TO KOMPONG SOM.

A MAJOR EFFORT IS BEING MADE TO ASSIST THE  
CONTRACTOR WITH HIS EQUIPMENT PROBLEMS WHILE NOT  
DIVERTING  
FROM OTHER AIRFIELD PROJECTS WHICH ALSO  
HAVE A CRITICAL NEED FOR EQUIPMENT.

REGARDING THE SUGGESTION THAT DUMP TRUCKS SHOULD  
HAVE BEEN PURCHASED AND IMPORTED FROM THE UNITED  
STATES, THE CONTRACTOR IN FACT SUB-CONTRACTED WITH A  
KOREAN CONTRACTOR FOR THE DUMP TRUCKS. THE KOREAN  
CONTRACTOR IS WORKING ON A TOTALLY MAP SPONSORED  
KHMER NAVY PRIER PROJECTS AT REAM AND HAD DUMP TRUCKS  
AVAILABLE FOR RENT. IN THE PERIOD MAY THROUGH  
SEPTEMBER THE CONTRACTOR DETERMINED IT WAS TOO  
EXPENSIVE TO RENT AND MAINTAIN THESE TRUCKS AND HE  
TERMINATED HIS CONTRACT AND BEGAN RENTING FROM THE  
PORT AUTHORITY. THE RENTAL FROM THE KOREAN CON-  
TRACTOR WAS A MATTER OF CONVENIENCE OF LOCATIS  
AND NOT A PART OF THE ORIGINAL PLANNING. WHILE  
IT IS DIFFICULT TO TELL AT THIS POINT, WE CAN FIND  
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NO INDICATION THAT THE PROJET  
PLANNERS FORESAW A  
PROBLEM WITH DUMP TRUCKS OR HAD THE FUNDS AVAILABLE  
TO PURCHASE THE NUMBER OF TRUCKS REQUIRED.

THE ECONOMIC SECTION OF THE EMBASSY FEELS THAT THERE IS NO SOUND BASIS FOR CONSIDERING THE AIRFIELD UPGRADING PROJECT AN AID MANAGEMENT RESPONSIBILITY. THE PROJECT IS UNDER THE OVERALL MANAGEMENT OF MEDTC UTILIZING OICC AS ITS AGENT. IN THIS REGARD CHMEDTC IS BRIEFED WEEKLY ON THE AIRFIELD CONSTRUCTION PROJECTS AND HAS GENERATED SEVERAL ACTIONS TO ASSIST IN SPEEDING UP CONSTRUCTION.

THE AID CONTRIBUTION TO THE PROJECT IS IN THE FORM OF COMMODITIES IMPORTED UNDER OUR COMMODITY IMPORT PROGRAM. AID ALSO ARRANGES WITH THE NATIONAL BANK OF CAMBODIA (BNC) FOR THE CONVERSION OF RIELS TO DOLLARS, ONLY BECAUSE WE ARE FAMILIAR WITH BNC PROCEDURES. THIS IS THE EXTENT OF OUR CONNECTION WITH THIS PROJECT, AND NEITHER OF THESE AREAS INVOLVED ANY MANAGEMENT ASPECTS.

8. PREVIOUS INSPECTIONS: FRUSTRATED CARGO.

DURING HIS VISIT TO KOMPONG SOM PORT, THE IGA INSPECTOR FOUND ONLY ONE SHIPMENT OF AID FINANCED CARGO THAT HAD BEEN IN THE PORT FOR MORE THAN NINETY DAYS. THE AID OFFICER ACCOMPANYING HIM CONTACTED SONEXIM UPON THEIR RETURN TO PHNOM PENH. SINCE THAT TIME, SONEXIM HAS ADVISED THAT THE SHIPMENT HAS BEEN CLEARED FROM CUSTOMS. THE SHIPMENT CONSISTS OF 845 LONG TONS OF HOT ROLLED SHEET STEEL, AND IT WOULD HAVE ALREADY BEEN BROUGHT TO PHNOM PENH FOR DELIVERY TO THE IMPORTER, BUT THE ROAD FROM KOMPONG SOM HAS BEEN CUT BY ENEMY ACTION FOR MORE THAN TWO MONTHS.

9. PREVIOUS INSPECTIONS: FORKLIFTS.

PRIOR TO THE TIME THAT CIP COMMODITIES STARTED ARRIVING IN THE GKR, AID AND GKR AUTHORITIES WERE UNCLASSIFIED

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PROPERLY CONCERNED WITH AVOIDING THE TYPE OF PORT CONGESTION THAT HAD HAMPERED PORT OPERATIONS IN SAIGON. PORT IMPROVEMENT MEASURES WERE INITIATED, AND CARGO HANDLING EQUIPMENT INCLUDING EXCESS PROPERTY FROM VIETNAM AND NEW EQUIPMENT IMPORTED FROM THE USA WAS BROUGHT INTO PHNOM PENH UNDER THE PROJECT. PORT CONGESTION HAS BEEN AVOIDED.

THE TWELVE FORKLIFTS IN QUESTION ARRIVED IN DECEMBER 1972 AND IN FACT HAVE BEEN IN CONSTANT USE SINCE THEN IN CARGO HANDLING WORK IN THE PORT WAREHOUSE. THEY HAVE NOT BEEN UTILIZED ON BOARD

SHIP AND THE LABOR SYSTEM OF SHIP UNLOADING HAS WORKED WELL ENOUGH TO DATE. THE FORKLIFTS HAVE BEEN SO FULLY UTILIZED IN OTHER CARGO HANDLING TASKS THAT THE TIRES ARE BADLY WORN ON NINE OF THEM. THE OTHER THREE WERE BEING USED IN THE TRANSIT SHEDS AT THE TIME OF THE INSPECTOR'S VISIT. AID OFFICERS HAVE DISCUSSED THE UTILIZATION OF THIS EQUIPMENT WITH THE DIRECTOR OF THE PORT'S TECHNICAL SERVICES. HE SAYS THAT THE EQUIPMENT IS VERY VALUABLE AND PLANS TO CONTINUE USING IT IN THE PORT WAREHOUSES WHEN NEW TIRES ARE AVAILABLE.

WE HAVE CONFIRMED THAT THE FORKLIFTS NEED NEW TIRES. THE FORKLIFTS HAVE SMALL, SPECIAL WHEELS, WITH SOLID RUBBER TIRES WELDED TO A FLAT STEEL RIM. THESE NEED TO BE REPLACED. THE TIRES HAVE NOT BEEN MISTREATED AND ARE THE RESULT OF DAILYWEAR AND TEAR. WE ARE TAKING STEPS TO SEE THAT REPLACEMENT TIRES ARE AVAILABLE FOR THE CONTINUED USE OF THE FORKLIFT TRUCKS.

10. PREVIOUS INSPECTIONS: CRANES.

WITH RESPECT TO THE CRANES, BOTH HAVE BEEN RECEIVED. ONE HAS BEEN USED EXTENSIVELY, THE OTHER IS NOW INOPERATIVE. OICC IS REQUESTING A TECHNICIAN TO COME TO PHNOM PENH IN ORDER TO DETERMINE WHAT PARTS MAY BE NEEDED TO PUT IT BACK INTO OPERATION.  
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ONCE THE SURVEY IS COMPLETE, WE WILL ORDER THE NECESSARY PARTS.  
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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Control Number:** n/a  
**Copy:** SINGLE  
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**Disposition Authority:** n/a  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
**Disposition Date:** 01 JAN 1960  
**Disposition Event:**  
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